## Message Text

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PAGE 01 STATE 216905 ORIGIN EB-08

INFO OCT-01 AF-10 ISO-00 FEA-01 AGRE-00 CEA-01 CIAE-00 COME-00 DODE-00 FRB-03 H-01 INR-07 INT-05 L-03 LAB-04 NSAE-00 NSC-05 PA-01 AID-05 SS-15 STR-04 ITC-01 TRSE-00 USIA-06 PRS-01 SP-02 OMB-01 XMB-02 /087 R

DRAFTED BY EB/IFD/OIA:WGBLACK
APPROVED BY EB/IFD/OIA:MPBOERNER
AF/E:KPGARLAND
AF/EPS:LMWHITE
L/AF:MJMATHESON
TREASURY:HSHAPIRO
TREASURY-RGOODMAN
COMMERCE:JSEVER
AID/GC/AFR:EDRAGON
AID/GC:ADEGRAFFENREID

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R 100043Z SEP 77 FM SECSTATE WASHDC TO AMEMBASSY ADDIS ABABA

CONFIDENTIAL STATE 216905

E.O. 11652: GDS

TAGS: EINV

SUBJECT: MEETING OF INTERAGENCY EXPROPRIATION GROUP

REFS: (A) STATE 200126; (B) ADDIS 3815

1. SUMMARY. EXPROPRIATION GROUP MET SEPTEMBER 1 AND DISCUSSED CONTINUED LACK OF EPMG ACTION TO RESOLVE AMERICAN CLAIMS RESULTING FROM NATIONALIZATIONS OF 1975. CONCLUSION WAS REACHED THAT UNLESS SOME STEP TOWARD CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 216905

SETTLEMENT OCCURS VERY SOON IT WILL BE DIFFICULT NOT TO RECOMMEND INVOCATION OF LEGISLATIVE SANCTIONS. THERE WAS STRONG SUPPORT FOR EMBASSY MEETING WITH FOREIGN MINISTER (REF A) AND AGREEMENT ON ADDITIONAL TALKING POINTS FOR USE IN PRESENTATION. ON MOSVOLD CITIZENSHIP ISSUE, DEPARTMENT LEGAL ADVISOR'S OFFICE PRESENTED OPINION WHICH CONCLUDED THAT THERE IS NOT SUFFICIENT

BASIS IN PRESENT RECORD TO TREAT TORREY MOSVOLD AS OTHER THAN AN AMERICAN CITIZEN FOR PURPOSES OF EXPROPRIATION STATUTES. GROUP EXPRESSED NEED FOR CLARIFICATION OF EPMG CHARGES AGAINST MOSVOLD (ETHIOPIA).

2. DISCUSSION OF LACK OF PROGRESS TOWARD SETTLEMENT OF CLAIMS UNDERSCORED FACT THAT ISSUE CAN COME TO HEAD IN OCTOBER WHEN AFRICAN DEVELOPMENT FUND (AFDF) BOARD IS TO

CONSIDER PROPOSED LOAN TO ETHIOPIA. IF CURRENT SITUA-TION CONTINUES EXPROPRIATION GROUP WILL HAVE TO ADDRESS QUESTION OF NEGATIVE VOTE ON PROPOSED ETHIOPIAN LOAN. ALTHOUGH USG CANNOT BY ITSELF BLOCK LOAN, NEGATIVE VOTE ON EXPROPRIATION GROUNDS WOULD BE IMMEDIATELY RELEVANT TO BILATERAL ASSISTANCE. SINCE SIMILARITY OF LANGUAGE BETWEEN GONZALEZ AMENDMENT AND HICKENLOOPER AMENDMENT (FAA SECTION 620) WOULD MAKE IT VERY DIFFICULT TO AVOID REQUIREMENT THAT AID SUSPEND BILATERAL ASSISTANCE AS WELL. THE SAME SITUATION IS TRUE WITH RESPECT TO TRADE ACT LANGUAGE ON GSP. DEPARTMENT NOTES THAT IF HICKEN-LOOPER IS INVOKED, NOT ONLY WOULD NEW LOANS AND GRANTS BE PROHIBITED. BUT ANY FURTHER DISBURSEMENTS UNDER EXISTING LOANS AND GRANTS WOULD BE SUSPENDED EXCEPT FOR DISBURSEMENTS TO MEET OBLIGATIONS UNDER IRREVOCABLE LETTERS OF CREDIT.

CONFIDENTIAL

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PAGE 03 STATE 216905

- 3. GROUP EMPHASIZED IMPORTANCE OF INFORMING EPMG FOREIGN MINISTER OF IMPLICATIONS OF CONTINUED INACTION ON U.S. INVESTORS' CLAIMS, AS WELL AS OUR VIEW THAT EPMG FAILURE TO ACT ON EXPROPRIATION CASES IS A VIOLATION OF USGETHIOPIAN AMITY AND ECONOMIC RELATIONS TREATY OF SEPTEMBER 7, 1951. TREATY STATES (ARTICLE VIII, PARA 2) THAT QTE PROPERTY OF NATIONALS OF EITHER (STATE)...SHALL NOT BE TAKEN EXCEPT FOR A PUBLIC PURPOSE, NOR SHALL IT BE TAKEN WITHOUT PROMPT PAYMENT OF JUST AND EFFECTIVE COMPENSATION. UNQTE. EMBASSY MAY USE TREATY OBLIGATION AS AN ADDITIONAL TALKING POINT TO THOSE PROVIDED IN REF A FOR DEMARCHE TO FOREIGN MINISTER.
- 4. MOSVOLD. DEPARTMENT LEGAL ADVISER'S OFFICE PRESENTED A MEMORANDUM ON QUESTION OF TORREY MOSVOLD'S CLAIM OF AMERICAN CITIZENSHIP. MEMO CONCLUDES THAT WHILE SOME OF MOSVOLD'S ACTIONS SINCE 1960 RAISE SOME QUESTIONS AS TO HIS INTENT TO RETAIN AMERICAN CITIZENSHIP, RECENT SUPREME COURT DECISIONS AND SUBSEQUENT INTERPRETATIONS BY ATTORNEY GENERAL AND STATE DEPARTMENT INDICATE THAT BASED ON PRESENT INFORMATION, MOSVOLD'S ACTION WOULD NOT BE CONSIDERED SUFFICIENT GROUNDS FOR LOSS OF AMERICAN

CITIZENSHIP. LEGAL ADVISER'S OFFICE RECOMMENDED THAT IN ABSENCE OF FURTHER INFORMATION SUGGESTING RENUNCIATION OF CITIZENSHIP, TORREY MOSVOLD SHOULD BE TREATED AS AN AMERICAN CITIZEN FOR PURPOSES OF EXPROPRIATION LAWS. THIS RECOMMENDATION, WHICH WAS ACCEPTED BY THE GROUP, MEANS THAT OVER 50 PERCENT OF MOSVOLD (ETHIOPIA) IS U.S. OWNED. MOSVOLD (ETHIOPIA) PROPERTIES ARE THEREFORE INCLUDED UNDER TERMS OF LEGISLATION ON EXPROPRIATION. EPMG REJECTION OF MOSVOLD CLAIM THUS TAKES ON ADDED IMPORTANCE SINCE A SATISFACTORY RESOLUTION OF MOSVOLD

CLAIM WILL ULTIMATELY BE NECESSARY IF SANCTIONS ARE NOT TO BE INVOKED. GROUP AGREED THAT EMBASSY SHOULD AGAIN REQUEST EPMG TO ANSWER QUESTIONS SUBMITTED (SEE REF B) CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 216905

REGARDING REJECTION OF MOSVOLD CLAIM SINCE THIS REJECTION NOW BEARS MATERIALLY ON OUR CONSIDERATION OF PROGRESS TOWARD SETTLEMENT AND LEGISLATIVE SANCTIONS.

5. DEPARTMENT AND OTHER EXPROPRIATION GROUP MEMBERS APPRECIATE CONTINUED EMBASSY EFFORTS TO CONVEY TO EPMG THE SERIOUS IMPLICATIONS OF THEIR DELAY ON EXPROPRIATION ISSUES. VANCE

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